

Isaac Regional Council Charges Resolution (No. 4) 2026

1.0 Introduction

1.1 This is a charges resolution (“resolution”) made pursuant to the *Planning Act 2016* (“PA”).

1.2 This resolution is structured as follows:

Section / Attachment #	Name	Function
1.0	Introduction	Background, legal authorisation and timing, applicable areas and types of development that trigger charges calculation, definitions of relevant terms
2.0	Adopted Charges	Refers to types of development that attract charges and identifies the adopted charges.
3.0	Discounts	Identifies the discounts that will be taken into account in the calculation of a levied charge.
4.0	Calculation of the Levied Charge	Identifies the method by which the levied charge will be calculated.
5.0	Payment Triggers	Identifies when a levied charge is to be paid.
6.0	Automatic Increase Provision for Levied Charges	Identifies how a levied charge is to be increased to the date it is paid.
7.0	Conversion Applications	Identifies Council’s requirements for making a conversion application and the process of assessing and deciding the conversion application.
8.0	Offsets and Refunds for Trunk Infrastructure	Identifies method for determining the establishment cost of trunk infrastructure, the process for reconciling an offset or refund, and the timing of refunds.
9.0	Desired Standard of Service	Refers to the desired standard of service to which trunk infrastructure shall be constructed.
10.0	Establishment Costs for Trunk Infrastructure Networks	Refers to known establishment costs for trunk infrastructure networks
11.0	Schedule of Unit Rates	Refers to the trunk infrastructure items that are planned to be supplied within the local government area
Tables	Tables 1.1, 2.1, 2.2 and 2.3	For reference purposes when making charge calculations
Attachment 1	Definitions of Trunk Infrastructure	Identifies definitions for trunk infrastructure networks used to assess conversion applications.
Attachment 2	Methodology for Determining the Final Contract Value for Trunk Infrastructure Works	Outlines the methodology for determining the establishment cost of trunk infrastructure works costs through tendering and civil works contract processes.
Attachment 3	Methodology for Recalculating the Establishment Cost for Trunk Infrastructure Land	Outlines the methodology for determining the establishment cost of trunk infrastructure land through valuation processes.

1.3 This resolution applies to development within the Isaac Region local government area.

- 1.4 This resolution seeks to implement the requirements of the *Planning Act 2016*, *Planning Regulation 2017* and the Ministers Guidelines and Rules, and has effect on and from 1st April 2021.

It is advised that this Charges Resolution (CR):

- (a) does not retrospectively apply to previous approvals, even if they have not yet paid charges. It only applies to decisions made after CR No. 4 comes into effect;
- (b) will be applied to development applications not yet entered Decision Stage (prior to CR No. 4 coming into effect), irrespective of when the application was lodged;
- (c) can be applied to a request for a 'change application' to a development approval made under section 78 of PA; and
- (d) can be applied to a request to extend the relevant period made under section 86 of PA (extension applications).

Refer to section 119 of PA for details on Council's ability to give applicants infrastructure charges notices for change approvals and extension approvals.

- 1.5 This resolution adopts a charge for particular development that is equal to or less than the maximum adopted charge specified within the *Planning Regulation 2017*. **Table 1.1** herein identifies the relationship between existing Isaac Region Planning Scheme use types and the classes of development to which the adopted infrastructure charges apply. These tables are required in order to align the different land-use charge categories applied under the *Planning Regulation 2017* with those of the Isaac Region Planning Scheme.
- 1.6 The Local Government Infrastructure Plan (LGIP) Priority Infrastructure Area (PIA) identifies the areas which are prioritised to accommodate urban growth for the next 10 to 15 years to ensure the efficient delivery of infrastructure. Areas outside of the PIA contain development use rights but the provision of trunk infrastructure by the local government to support urban growth outside the PIA is generally not supported by immediate or medium-term funding within capital works programs. Infrastructure may be planned outside of the PIA to demonstrate the preferred servicing arrangements; however Council may impose a condition requiring the payment of extra trunk infrastructure costs for premises completely or partly outside the PIA – refer to sections 133 of PA.
- 1.7 The issuing of an infrastructure charges notice may be triggered by assessable development or development requiring compliance assessment. The types of development that may trigger the issuing of an infrastructure charges notice are:
- (a) reconfiguring of a lot;
 - (b) material change of use; and
 - (c) carrying out building work.

1.8 In this resolution the expression “development application” includes a request for code and impact assessment and the expression “development approval” includes a development permit.

1.9 Interpretation

In this resolution:

Adopted charge means the charge set by this resolution to be applied for the purpose of calculating a levied charge as stated in section 2.0

Bedroom means an area of a building or structure which:

- (a) is used, designed, or intended for use for sleeping but excludes a lounge room, dining room, living room, kitchen, water closet, bathroom, laundry, garage or plant room; or
- (b) a space that can be readily closed off for sleeping such as a den, study, loft, media or home entertainment room, library, family or rumpus room or other similar space.

Discount means the assessed demand for an existing or past lawful use right prior to the development application to be applied within the calculation a levied charge which acknowledges the existing usage of the trunk infrastructure networks by the premises and reduces the charges accordingly as stated in section 3.0 (Discounts).

Dwelling means a residential use of premises for one household that contains a single dwelling.

Gross floor area (GFA), for a building, means the total floor area of all storeys of the building, including any mezzanines, (measured from the outside of the external walls and the centre of any common walls of the building), other than areas used for—

- (a) building services; or
- (b) a ground floor public lobby; or
- (c) a public mall in a shopping complex; or
- (d) parking, loading or manoeuvring of vehicles; or
- (e) balconies, whether roofed or not.

Impervious area means the area of the premises that is impervious to rainfall or overland flow that results in the discharge of stormwater from the premises.

Lawful use see schedule 2 (Dictionary) of the *Planning Act 2016*.

Levied charge means the charge levied on an applicant through an infrastructure charge notice in accordance with section 119 of PA, worked out by applying the provisions of this Charges Resolution.

Maximum adopted charge see schedule 16 (Prescribed amount) of the *Planning Regulation 2017*.

Planning scheme means the Isaac Region Planning Scheme 2021

Producer price index (PPI) means the producer price index for construction 6427.0 (ABS PPI) index number 3101 – Road and Bridge Construction index for Queensland published by the Australian Bureau of Statistics.

3-yearly PPI average is defined in section 114 of the *Planning Act 2016* and means the PPI index adjusted according to the 3-year moving average quarterly percentage change between financial quarters.

Schedule of unit rates means the list of unit rates for existing and future trunk infrastructure identified in the Local Government Infrastructure Plan Extrinsic Material.

Tent or Caravan Site means an area capable of accommodating one (1) tented camp or one (1) caravan. To clarify, a tent or caravan site is determined to be equivalent to a bedroom in a dwelling. This seeks to clarify references made in Schedule 16 of the Planning Regulations in respect of the application of the Prescribed Amount. The total number of approved sites in a Tourist Park is to be used in calculating the adopted charge under Section 4.1.

A term defined in the *Planning Act 2016* which is used in the resolution has the meaning given in the *Planning Act 2016*.

If a term is not defined in the resolution or the *Planning Act 2016* the term is to, subject to section 14A (Interpretation best achieving Act's purpose) of the *Acts Interpretation Act 1954*, have the meaning assigned to it by the edition of the Macquarie Dictionary that is current at the date the resolution takes effect.¹

¹ Section 14A(1) (Interpretation best achieving Act's purpose) of the *Acts Interpretation Act 1954* provides that in the interpretation of a provision of the Act the interpretation that will best achieve the purpose of the Act is to be preferred to any other interpretation.

Table 1.1 – Planning Scheme Use Types to which the *adopted charges* apply

Adopted infrastructure charge category	Planning Scheme Uses	
	Isaac Regional Council Planning Scheme	
Residential uses	Caretaker's accommodation Dual occupancy Dwelling house	Dwelling unit Multiple dwelling
Accommodation (short-term)	Hotel (residential component) Resort complex (residential component)	Short-term accommodation Tourist park
Accommodation (long-term)	Community residence Relocatable home park Retirement facility	Rooming accommodation Rural workers' accommodation
Places of assembly	Club Community use Function facility	Funeral parlour Place of worship
Commercial (bulk goods)	Agricultural supplies store Bulk landscape supplies Garden centre	Hardware and trade supplies Outdoor sales Showroom
Commercial (retail)	Adult store Food and drink outlet Service industry	Service station Shop Shopping centre
Commercial (office)	Office Sales office	
Educational facility	Child care centre Community care centre	Educational establishment
Entertainment	Hotel (non-residential component) Nightclub entertainment facility	Resort complex (non-residential component) Theatre
Indoor sport and recreation	Indoor sport and recreation	
High impact industry or special industry	High impact industry	Special industry
Other industry	Low impact industry Marine industry Medium impact industry	Research and technology industry Rural industry Warehouse
High impact rural	Intensive animal husbandry Intensive horticulture	Wholesale nursery Winery
Low impact rural	Animal husbandry Cropping	Permanent plantation
Essential services	Emergency services Health care service Hospital	Residential care facility Veterinary service
Minor uses	Cemetery Home based business Landing Market	Park Roadside stall Telecommunications facility
Other uses	Air services Animal keeping Aquaculture Bar Brothel Car wash Crematorium Detention facility	Motor sport facility Nature-based tourism Non-resident workforce accommodation Workforce Accommodation Outdoor sport and recreation Outstation Parking station Port service

	Environment facility Extractive industry Major electricity infrastructure Major sport, recreation and entertainment facility	Renewable energy facility Rural Workers' Accommodation Substation Tourist attraction Transport depot Utility installation
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2.0 Adopted Charge

2.1 The adopted charge for a *material change of use* or *building work* for:

- (a) Residential development, is stated in **Table 2.1**;
- (b) Non-residential development (other than a specialised use), is stated in **Table 2.2** which comprises the total adopted charge as stated in the column 'Total Local Government infrastructure charges

2.2 The adopted charge for a *reconfiguring a lot* for Residential and Non-residential development, is the adopted charge per Allotment as stated in **Table 2.3**

2.3 *Specialised Uses*: Upon receiving a development application for an undefined use, Council will determine the most appropriate equivalent use charging category from **Table 1.1** to apply to the development in order to determine the adopted charge in accordance with **Tables 2.1 to 2.2**.

2.4 If the subject site is located in an area that is not currently serviced, planned to be serviced, or otherwise required under an approval to be serviced by Council trunk infrastructure networks, then such separate network components of the charge shall be deducted from the total adopted charge payable. The proportional split of adopted charge per network is to be deducted as identified within the relevant adopted charges table (refer to **Tables 2.1 to 2.3**).

Table 2.1 – Adopted Infrastructure Charges – Adopted charge for a Material Change of Use or Building Work for Residential development

Development for which an adopted infrastructure charge may apply		Prescribed amount (Maximum adopted charges)	Local Government adopted charges	Adopted infrastructure charges				
				Proportional split of adopted charge per network				
				Water supply	Sewerage	Transport	Parks and land for community facilities	Stormwater
				23%	18%	48%	11%	0%
Residential Uses	dwelling with 2 or less bedrooms	\$26,193.40 per dwelling	\$26,193.40 per dwelling	\$6,024.00	\$4,715.00	\$12,573.00	\$2,881.40	\$0.00
	dwelling with 3 or more bedrooms	\$36,670.70 per dwelling	\$36,670.70 per dwelling	\$8,434.00	\$6,601.00	\$17,602.00	\$4,033.70	\$0.00
Accommodation (short-term)	suite with 2 or less bedrooms	\$13,096.60 per suite	\$13,096.60 per suite	\$3,012.00	\$2,357.00	\$6,286.00	\$1,441.60	\$0.00
	suite with 3 or more bedrooms	\$18,335.20 per suite	\$18,335.20 per suite	\$4,217.00	\$3,300.00	\$8,801.00	\$2,017.20	\$0.00
	bedroom that is not part of a suite	\$13,096.60 per bedroom	\$13,096.60 per bedroom	\$3,012.00	\$2,357.00	\$6,286.00	\$1,441.60	\$0.00
Accommodation (short-term): Tourist Park	tent or caravan site	\$13,096.60 per site	\$6,111.73 per site	\$1,406.00	\$1,100.00	\$2,934.00	\$671.73	\$0.00
	cabin with 2 or less bedrooms	\$13,096.60 per cabin	\$13,096.60 per cabin	\$3,012.00	\$2,357.00	\$6,286.00	\$1,441.60	\$0.00
	cabin with 3 or more bedrooms	\$18,335.20 per cabin	\$18,335.20 per cabin	\$4,217.00	\$3,300.00	\$8,801.00	\$2,017.20	\$0.00
Accommodation (long-term)	suite with 2 or less bedrooms	\$26,193.40 per suite	\$26,193.40 per suite	\$6,024.00	\$4,715.00	\$12,573.00	\$2,881.40	\$0.00
	suite with 3 or more bedrooms	\$36,670.70 per suite	\$36,670.70 per suite	\$8,434.00	\$6,601.00	\$17,602.00	\$4,033.70	\$0.00
	bedroom that is not part of a suite	\$26,193.40 per bedroom	\$26,193.40 per bedroom	\$6,024.00	\$4,715.00	\$12,573.00	\$2,881.40	\$0.00
Accommodation (long-term): Relocatable home park	relocatable dwelling site for 2 or less bedrooms	\$26,193.40 per site	\$26,193.40 per site	\$6,024.00	\$4,715.00	\$12,573.00	\$2,881.40	\$0.00
	relocatable dwelling site for 3 or more bedrooms	\$36,670.70 per site	\$36,670.70 per site	\$8,434.00	\$6,601.00	\$17,602.00	\$4,033.70	\$0.00

Table 2.2 – Adopted Infrastructure Charges – Adopted charge for a Material Change of Use or Building Work for Non-residential development

Development for which an adopted infrastructure charge may apply	Prescribed Amount (Maximum adopted charges)		Adopted infrastructure charges					Total Local Government infrastructure charges for stormwater network (\$ per impervious m ²)
	Maximum adopted charges (\$ per m ² GFA)	Maximum adopted charges for stormwater network (\$ per impervious m ²)	Total Local Government infrastructure charges (\$ per m ² GFA)	Proportional split of adopted charge per network (excluding stormwater)				
				Water Supply	Sewerage	Transport	Parks and land for community facilities	
				26%	21%	53%	0%	0%
Places of assembly	\$91.75	\$13.10	\$91.75	\$24.00	\$19.00	\$48.75	\$0.00	\$0.00
Commercial (bulk goods)	\$183.35	\$13.10	\$183.35	\$48.00	\$39.00	\$96.35	\$0.00	\$0.00
Commercial (retail)	\$235.75	\$13.10	\$235.75	\$61.00	\$50.00	\$124.75	\$0.00	\$0.00
Commercial (office)	\$183.35	\$13.10	\$183.35	\$48.00	\$39.00	\$96.35	\$0.00	\$0.00
Education facility – Community Care Centre use	\$183.35	\$13.10	\$91.68	\$24.00	\$19.00	\$48.68	\$0.00	\$0.00
Education facility – All other uses	\$183.35	\$13.10	\$183.35	\$48.00	\$39.00	\$96.35	\$0.00	\$0.00
Entertainment	\$261.90	\$13.10	\$261.90	\$68.00	\$55.00	\$138.90	\$0.00	\$0.00
Indoor sport and recreation	\$261.90 <i>excl. court area</i>	\$13.10	\$261.90 <i>excl. court area</i>	\$68.00	\$55.00	\$138.90	\$0.00	\$0.00
	\$26.15 <i>court area</i>		\$26.15 <i>court area</i>	\$7.00	\$5.00	\$14.15	\$0.00	
High impact industry or special industry	\$91.75	\$13.10	\$91.75	\$24.00	\$19.00	\$48.75	\$0.00	\$0.00
Other industry	\$65.45	\$13.10	\$65.45	\$17.00	\$14.00	\$34.45	\$0.00	\$0.00
High impact rural	\$26.15	Nil	\$26.15	\$7.00	\$5.00	\$14.15	\$0.00	\$0.00
Low impact rural	Nil	Nil	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Essential services	\$183.35	\$13.10	\$183.35	\$48.00	\$39.00	\$96.35	\$0.00	\$0.00
Minor uses	Nil	Nil	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Other uses	Use and demand determined by the local government at time of assessment, based on the prescribed amount for another similar use listed above.							

Table 2.3 – Adopted Infrastructure Charges – Adopted charge for Reconfiguring a Lot

Development for which an adopted infrastructure charge may apply	Adopted infrastructure charges (\$ per Allotment)					
	Total Local Government infrastructure charges	Proportional split of adopted charge per network				
		Water Supply	Sewerage	Transport	Parks and land for community facilities	Stormwater ²
Residential	\$36,670.70	\$8,434.00	\$6,601.00	\$17,602.00	\$4,033.70	\$0.00
Non-residential	\$36,670.70	\$9,534.00	\$7,701.00	\$19,435.70	\$0.00	\$0.00

² The Isaac Regional Council LGIP does not include a stormwater network or trunk stormwater infrastructure. On this basis, no charges have been adopted for the stormwater network.

3.0 Discount

- 3.1 In accordance with s120 of PA, a levied charge may be only for extra demand placed upon trunk infrastructure that the development will generate. Council has set out the discounts that will be taken into account for calculation of the levied charge on the premises over which the application is made, based on the higher value of:
- (a) Where a levied charge has been paid for the development of the premises, the levied charge paid; or
 - (b) Where an infrastructure contribution was provided for the development of the premises under previous infrastructure charging policies, the charge paid at the time of payment subject to indexation³ and evidence of payment made; or
 - (c) Where the premises is subject to an existing lawful use for which evidence can be provided, the adopted charge for the existing lawful use of the premises; or
 - (d) Where the premises contained a previous lawful use that is no longer taking place, and where evidence can be provided of the previous lawful use, the adopted charge based on the previous lawful use of the premises; or
 - (e) Where vacant serviced land exists or where no lawful use has been constructed on the premises, the amount identified per allotment for residential development within table 2.3, for each of the lots to which the development relates.
- 3.2 Discounts in Section 3.1(c) – (d) will be calculated in the same manner in which the relevant demand and charge is calculated under Section 4.0. To avoid doubt, Council is only charging for the additional demand caused by the proposed development. Discounts will not be provided for networks that do not currently service the site.
- 3.3 A discount calculated under Section 3.1 and Section 3.2 will not be higher than the levied charge. To avoid doubt, surplus discounts, if any, will not be refunded.
- 3.4 Despite Section 3.3, Council may in its absolute discretion, enter into an infrastructure agreement to attach any surplus discounts to the land and these discounts may be offset against any future levied charge.
- 3.5 Any discount calculated in accordance with Sections 3.1 - 3.4 is to be allocated to the trunk infrastructure network to which the discount was accrued, unless otherwise determined under a separate infrastructure agreement between Council and the applicant.

³ To be calculated by indexing the infrastructure contributions previously paid based on the difference between the Producer Price Index (PPI) applicable at the time the infrastructure contribution was paid, and the PPI Index applicable at the time this resolution took effect, adjusted by reference to the 3-yearly PPI average.

4.0 Calculation of the levied charge

4.1 The following steps identify the process to calculate the levied charge for a development application:

Step 1 Determine the relevant adopted infrastructure charges category based on the translation of the planning scheme use type in Table 1.1 that is applicable to the proposed development.

Step 2 Determine the development demand unit (e.g m² GFA) and associated charge rate (i.e \$/demand unit) that may be levied for the proposed development as stated in Section 2.0:

- *for Material Change of Use or Building Work* - refer to **Tables 2.1 and 2.2.**
- *for Reconfiguring a Lot* - refer to **Table 2.3**

Should the site be located in an area not currently serviced, planned to be serviced, or otherwise required under an approval to be serviced by Council trunk infrastructure networks, then such separate components of the charge shall be deducted from the total adopted charge payable.

Step 3 Determine any existing discount amount for each trunk infrastructure network currently servicing the premises as stated in Section 3.0.

Step 4 Calculate the levied charge by subtracting the applicable discount amount from the adopted charge amount for each trunk infrastructure network (in monetary values).

4.2 A development application that includes more than one use (mixed use development) may involve uses or development with different assessable demands under Tables 2.1 to 2.2. The following rules will apply to the calculation of the demand and associated charge for a mixed use development:

(a) if more than one use is proposed to occur in any given area the subject of the approval, the levied charge will be the sum of the individual charge for each use calculated in accordance with Tables 2.1 and 2.2; and Section 4.1

(b) if an approved development includes an area which is common to two or more uses identified in Tables 2.1 and 2.2, the assessable demand for the common area will be based on the use or development with the highest charge amount.

4.3 If an adopted charge is intended to be levied pursuant to a building works approval and the building may be used for more than one use under **Tables 2.1 to 2.2**, the levied charge will be the sum of the individual charge for each use calculated in accordance with **Section 4.1**.

5.0 Payment Triggers

This section states when a levied infrastructure charge is to be paid.

5.1 A levied charge is payable at the following time:

- (a) if the charge applies to reconfiguring a lot that is assessable development or development requiring compliance assessment - when the local government endorses/seals the plan of survey for the subdivision; or
- (b) if the charge applies to a material change of use - when the change of use happens; or
- (c) if the charge applies to building work that is assessable development or development requiring compliance assessment - when the final inspection certificate (for a single detached class 1a building or a class 10 building or structure) or certificate of classification (for a building or structure of another class) for the building work is given; or
- (d) if paragraphs (a), (b) and (c) do not apply, on the day stated in the infrastructure charges notice or negotiated infrastructure charges notice under which the charge was levied; or
- (e) As otherwise specified in a written agreement between Council and the applicant including whether it may be paid by instalments.

6.0 Automatic increase provision for levied charges

6.1 An infrastructure charge levied by Council is to be increased by the difference between the Producer Price Index (PPI) applicable at the time the infrastructure charge was levied, and the PPI Index applicable at the time of payment of the levied charge, adjusted by reference to the 3-yearly PPI average⁴.

6.2 If the levied charge is increased using the method described above, the charge payable is the amount equal to the sum of the charge as levied and the amount of the increase.

6.3 The sum of the charge as levied and the amount of the increase is not to exceed the maximum adopted charge the Council could have levied for the development at the time the charge is paid.

⁴ 3-yearly PPI index average is defined in section 114 of the *Planning Act 2016* and means the PPI index adjusted according to the 3-year moving average quarterly percentage change between financial quarters. PPI Index is the producer price index for construction 6427.0 (ABS PPI) index number 3101 – Road and Bridge construction index for Queensland published by the Australian Bureau of Statistics.

7.0 Conversion applications

7.1 Purpose

7.1.1 This section applies where:

- (a) A condition of a development approval under section 145 of PA requires non-trunk infrastructure to be provided; and
- (b) The construction of the non-trunk infrastructure has not started; and
- (c) The applicant for the development approval is seeking to apply to Council to convert the non-trunk infrastructure to trunk infrastructure (a conversion application).

7.1.2 Council's requirements for making an application and the process of assessing and deciding the conversion application is identified below.

7.2 Process for making a conversion application

7.2.1 A conversion application must:

- (a) be in writing; and
- (b) be accompanied by the completed Council prescribed form for conversion applications (if applicable); and
- (c) relate to non-trunk infrastructure conditioned under section 145 of PA;
- (d) be lodged with Council before construction of the relevant non-trunk infrastructure commences; and
- (e) be accompanied by supporting information including:
 - (i) Details of the relevant development approval including application number, property address and real property description; and
 - (ii) The applicant's contact details; and
 - (iii) The relevant condition(s) for non-trunk infrastructure imposed under section 145 of PA to which the conversion application relates; and
 - (iv) A written statement that construction of the infrastructure had not commenced prior to the making of the conversion application; and
 - (v) A description of the circumstances giving rise to the conversion application including supporting commentary and rationale that addresses Council's trunk infrastructure criteria; and
 - (vi) Other relevant supporting information where available including:
 - Engineering estimates of works;
 - Preliminary design plans;
 - Network servicing analysis.
 - Details of special considerations (e.g. geographical context).
- (f) and be made within 1 year after the development approval starts to have effect.

7.3 Assessing and deciding a conversion application

7.3.1 The process of assessing and deciding a conversion application is as follows:

- (a) Council will assess the application having regard to its trunk infrastructure criteria (outlined below);
- (b) Council must consider and decide the application within the required period being 30 business days after:
 - (i) Generally – the making of the application; or
 - (ii) If an information requirement is made – the applicant complies with the request.
- (c) At any time, before making its decision, Council may give notice to the applicant requiring additional information for making the decision.
- (d) The notice must state:
 - (i) The information required;
 - (ii) A period of at least 10 business days for giving the information;
 - (iii) That the application will lapse if the applicant does not comply with the notice within the specified period, or any later period as agreed between Council and the applicant within the specified period.
- (e) Council must, as soon as practicable after deciding the conversion application, give the applicant notice of its decision.
- (f) If the decision is to convert the non-trunk infrastructure to trunk infrastructure, the notice must state whether an offset or refund applies and if so, the details of an offset or refund.
- (g) If the decision is to not convert the non-trunk infrastructure to trunk infrastructure, the notice must be an information notice that states:
 - (i) The decision and the reasons for it;
 - (ii) That its recipient may appeal against the decision; and
 - (iii) How the recipient may appeal.

7.4 Effect of conversion

7.4.1 If Council's decision is to convert the non-trunk infrastructure to trunk infrastructure:

- (a) the condition of the relevant development approval requiring non-trunk infrastructure to be provided no longer has effect; and
- (b) Council may, within 20 business days after making the decision, amend the development approval by imposing a necessary infrastructure condition for the trunk infrastructure; and
- (c) if the necessary infrastructure condition is imposed, Council will, within 10 business days after imposing the condition, give an infrastructure charges notice or amend, by notice to the applicant, any existing infrastructure charges notice for

the development approval for the purposes of determining offset or refund requirements.

7.5 Trunk infrastructure criteria

7.5.1 The identified trunk infrastructure criteria for deciding whether or not to convert non-trunk infrastructure to trunk infrastructure are the following:

- (a) The infrastructure is consistent with Council's Desired Standards of Service (DSS) stated within the Local Government Infrastructure Plan; and
- (b) The infrastructure is identified in Council's plans for trunk infrastructure and schedule of unit rates but is required in a different geographical location; or
- (c) The infrastructure is consistent with Council's Definitions of trunk infrastructure identified in **Attachment 1**; or
- (d) For infrastructure that is not consistent with Council's definitions of trunk infrastructure, the infrastructure is consistent with all of the following trunk infrastructure principles:
 - (i) Facilitates development of other premises by enabling increased development or overcoming deficiencies in service through its provision; and
 - (ii) The infrastructure is of a size or capacity which is greater than that required to service the development of the premises and where such additional capacity or sizing is driven by development not within the related land holding; and
 - (iii) Reduces or eliminates unnecessary and interim staged infrastructure; and
 - (iv) Provides a critical shared link between multiple development sites and the defined and mapped trunk network; and
 - (v) Would have been identified as 'trunk' infrastructure had the ultimate demand and development pattern been known in more detail at the time of developing the infrastructure plan; and
 - (vi) The type, size and location of the infrastructure is the most cost effective option for servicing multiple users in the area. The most effective option means the least cost option based upon the life cycle cost of the infrastructure required to service existing and future development in the area at the desired standards of service.

8.0 Offsets and Refunds for Trunk Infrastructure

8.1 Application of an offset and refund

8.1.1 Unless otherwise provided for in an infrastructure agreement, this section applies where:

- (a) a development application has been conditioned to provide necessary trunk infrastructure; or
- (b) non-trunk infrastructure has been converted to trunk infrastructure through a conversion application; and
- (c) an adopted charge applies to the development.

8.1.2 Where the establishment cost for the trunk infrastructure is equal to or less than the levied charge, the cost will be offset against the levied charges (an **offset**).

8.1.3 Where the establishment cost for the trunk infrastructure is more than the levied charge and the trunk infrastructure has been provided:

- (a) there is no amount payable for the development approval; and
- (b) Council will provide a refund to the applicant for the difference between the establishment cost of the trunk infrastructure and the levied charge (a **refund**), in accordance with the following provisions of this charges resolution (Sections 8.2 to 8.5).

8.1.4 The value, timing and reconciliation of payments may also be managed by an infrastructure agreement which may further specify or alter the provisions in this resolution including for staged development.

8.2 Determining the establishment cost of trunk infrastructure

8.2.1 The infrastructure charges notice for a development approval may specify an establishment cost for trunk infrastructure that is the subject of a necessary trunk infrastructure condition.

- (a) For infrastructure identified in the LGIP, the establishment cost for works will be the Baseline Valuation, plus Project Owners Costs for the asset, as identified within the LGIP Schedule of Works model. Establishment cost for land will be the Land Value identified within the LGIP Schedule of Works model or as otherwise determined by Council under Section 8.2.2;
- (b) For infrastructure not identified in the LGIP, the establishment cost for land and works will be determined based on valuation methodologies identified in the Extrinsic Material to the LGIP or as otherwise determined by Council under Section 8.2.2;

8.2.2 The establishment cost in the infrastructure charges notice identified in 8.2.1(a) above is an indicative preliminary cost based on Council's estimation at the time of the LGIP preparation. These are based on the plans for trunk infrastructure, Council's unit rates

and other known project cost estimates. Given the preliminary nature of these costs, Council may provide a revised establishment cost in the infrastructure charges notice that it considers to be more accurate.

- 8.2.3 If the applicant disagrees with the establishment cost, a request for recalculation may be submitted in accordance with s137 of the *Planning Act 2016*. The establishment cost for trunk infrastructure will be recalculated in accordance with the methods identified in **Attachment 2** (for works) and **Attachment 3** (for land).
- 8.2.4 Council is to issue an amended infrastructure charges notice following a request for recalculation of the establishment cost at the following milestones:
- (a) for works, upon Council issuing a notice confirming:
 - (i) the *Interim Contract Value* (if applicable); and
 - (ii) the *Final Contract Value*.
 - (b) For Land, upon Council issuing a notice confirming:
 - (i) That the Applicant's valuation has been accepted; or
 - (ii) That the independent valuation expert's valuation has been adopted.
 - (c) Council may, at its absolute discretion, issue an amended infrastructure charges notice to adopt the establishment cost that reflects the cost determined under the **Notice of Tender Assessment** (i.e. the *Initial Contract Value*). This may occur in circumstances where variations to the scope and value of the trunk infrastructure works present a low risk to Council, or in instances where final contract value are unable to be determined prior to works receiving an 'on-maintenance' certificate from Council.

8.3 Reconciliation an offset or refund

- 8.3.1 An applicant entitled to an offset or refund for the trunk infrastructure contribution is to give to Council a notice in the prescribed form which states:
- (a) The date the fully completed trunk infrastructure was accepted 'On Maintenance'; or
 - (b) The date Council accepted an Uncompleted Works Deed for uncompleted works.
- 8.3.2 Council will as soon as reasonably practicable after receiving a notice under section 8.3.1 confirm if the establishment cost is:
- (a) For an offset, less than the levied charge; or
 - (b) For a refund, greater than the levied charge.
- 8.3.3 For the purposes of determining if an offset or refund applies, the levied charge is to be indexed from the date it was levied to date that the establishment cost was determined by Council, using the 3-yearly PPI Index average.

8.3.4 If an offset applies, Council is to set off the establishment cost against the levied charge when the levied charge stated in the infrastructure charges notice is payable.

8.3.5 If a refund applies, Council is to:

- (a) determine the value of the refund by subtracting the levied charge⁵ from the establishment cost; and
- (b) give the refund to the applicant.

8.3.6 Council has adopted a policy position in relation to the form of the refund to be given to the applicant. Council's policy position is that the refund will be proved as either an:

- (a) Infrastructure demand credit, in the first instance and where agreed to with the applicant; or
- (b) Cash payment refund.

8.4 Infrastructure demand credits

8.4.1 In the first instance, Council will seek to provide a refund in the form of an Infrastructure demand credit through written agreement with the applicant. The following methods for assigning the demand credits will be applied in order of preference:

- (a) Where future stages are to be developed under the approval and the future stages will be subject to a levied charge; the refund is to be held as a demand credit on the land that is the subject of the future stages of development;
- (b) Where (a) does not apply, and the applicant or related entities of the applicant hold development approvals over other land in the Local Government Area that will be subject to a levied charge, the refund is to be held as a credit against the parcels of land the subject of the development approval(s);
- (c) Where (a) or (b) do not apply and the applicant or related entities of the applicant:
 - (i) have development applications currently being assessed by Council in the Local Government Area that, if approved, would be subject to a levied charge; and
 - (ii) is the current owner of the land;

the refund is to be held as a credit against the land that is the subject of the development applications upon the application(s) being approved.

8.4.2 Demand credits are determined by dividing the monetary value of the refund by the total adopted charge rate for a 3-bedroom dwelling (for applicable networks only) in the charge area in which the demand credits are to be assigned. The value of one

⁵ Indexed from the date it was levied to date that the establishment cost of the trunk infrastructure was confirmed by Council using the 3-yearly PPI average.

demand credit is the total adopted charge (for applicable networks) for a 3-bedroom dwelling in the charge area in which the credit is assigned.

Example:

- *A refund of \$100,000 has been calculated for an approved development in Moranbah.*
- *The refund is to be held on the land to be used in future stages of the same development.*
- *The adopted charge for a 3-bedroom dwelling in Moranbah is \$36,670.70 (for all relevant networks).*
- *The demand credit is (2.727) 3-bedroom dwellings in Moranbah (\$100,000 / \$36,670.70).*

8.4.3 Claiming Demand Credit – The demand credits calculated in 8.4.2 are to be multiplied by the current adopted charge rate for a 3-bedroom dwelling in the charge area in which the demand credit was assigned. This amount can be used to reduce the amount of the levied charge that is payable for other development that is subject to the agreement.

8.5 Timing of refund

8.5.1 Where infrastructure demand credits do not apply, a cash payment refund will be paid by Council. The timing of the refund will be determined on a case by case basis based on:

- (a) the amount of the refund;
- (b) the financial position of Council's budget;
- (c) the projected revenue from infrastructure charges and other revenue sources; and
- (d) Council's projected expenditures.

8.5.2 Where the refund or part of the refund is not given in the same financial year that it was calculated, the refund or part of the refund provided in the subsequent financial year(s) is to be indexed to the time that it is refunded in accordance with the 3-yearly PPI Index average.

8.6 Infrastructure Agreements

8.6.1 Council, at its absolute discretion, may enter into an Infrastructure Agreement where alternatives to the above processes are being sought by an applicant or to address other matters including (but not limited to):

- (a) the method for determining the establishment cost of trunk infrastructure;
- (b) the required charges or trunk infrastructure to be contributed for each component or hierarchy of the network;
- (c) the timing of payment of levied charges;
- (d) the nature and timing of offsets and refunds;

- (e) the nature of any security to be lodged and the details of the use and release of such security;
- (f) details of the trunk infrastructure to be provided and the provision program;
- (g) details of the responsible entity for the funding, design and construction of the trunk infrastructure including land acquisition (if applicable);
- (h) Limited novation, assignment and rescission provisions to allow an alternate party to construct the same trunk infrastructure detailed in the agreement;
- (i) Provisions for unforeseen delays and redundancy provisions where a development approval and trunk infrastructure construction activities are held in abeyance;
- (j) Any other details considered appropriate by the Council.

9.0 Plans for Trunk Infrastructure

- 9.1 Refer to the applicable section of the Planning Scheme's Local Government Infrastructure Plan

10.0 Desired Standard of Service

- 10.1 Refer to the applicable section of the Planning Scheme's Local Government Infrastructure Plan

11.0 Schedule of infrastructure unit rates

- 11.1 Refer to the applicable section of the Planning Scheme's Local Government Infrastructure Plan

Attachment 1 – Definitions of Trunk Infrastructure

Water Supply Network			
Class	Facility	Qualification	
		Size	Capacity / Description
Water Supply – Bulk Supply	Supply sources		Bores, wells, dams, weirs and associated works
	Raw water treatment		All systems provided to improve the quality of the water from the supply source, including chlorinators
	Bulk water mains		
	Regional pumping station		
	Major reservoirs		
Water Supply – Distribution	Delivery mains		Mains from the point of treatment to service reservoirs
	Pumping system		Distribution and booster pumps within the delivery and distribution main.
	Reservoirs and storage facilities		Service or supply reservoirs between the supply source and the distribution and reticulation mains.
	Distribution Mains	200mm dia or greater	Mains from the end of delivery mains, or from service reservoirs to form the distribution network to suburbs.
	Associated pump stations, fittings, monitoring and control systems.		

Sewerage Network			
Class	Facility	Qualification	
		Size	Capacity / Description
Sewerage – Regional	Treatment Plant		All systems provided to produce an acceptable quality effluent for discharge and sludge for beneficial reuse.
	Storage facilities		Ponds
	Effluent disposal systems		Gravity or pumping system to deliver treated effluent to approved final discharge point, including Effluent Mains.
	Associated monitoring and control systems		
	Odour and corrosion control systems		
Sewerage – Trunk Reticulation	Gravity Sewers	225mm dia or greater	Gravity sewers which receive (or are designed to receive in future) flows from a pumped system, irrespective of the source of flow. Some exceptions to the minimum size of trunk mains have been made where these are considered to perform critical functions within the network to allow for appropriate connectivity of the trunk system.
	Pumping Stations		Systems to pump sewerage from any sewer drainage catchment to either another catchment or direct to a treatment plant and including the necessary rising mains. This excludes temporary, private (i.e. Single use),
	Rising mains		

			and low use (i.e. servicing a small local catchment) pump stations.
	Associated manholes and fittings		
	Odour and corrosion control systems		
	Associated monitoring and control systems		

Transport Network		
Class	Facility	Asset
Transport	Local government roads	<ul style="list-style-type: none"> Rural Arterial Roads Rural Sub-Arterial Roads Urban Arterial Roads Urban Sub-Arterial Road Urban major collector roads Associated lighting, bridges, culverts, kerb and channel, local road drainage, pedestrian footpaths, pedestrian crossings, and cycleways (within the road reserve), on road cycleways, basic revegetation.
	Intersections (where located at intersecting trunk roads)	<ul style="list-style-type: none"> Roundabout Priority Intersection Definition Works
	Structures (where located on a trunk road)	<ul style="list-style-type: none"> Bridge Culvert Floodway

Public Parks and Land for Community Facilities Network				
Class	Facility (Hierarchy)	Asset (Function)	Embellishments	Qualification/Design Criteria
Public Parks	Local	Recreation	As per Table 4.1.5.4: Standard Embellishments for Public Parks	As per Table 4.1.5.3 Design Criteria for Public Parks and Land for Community Facilities
	District	Recreation		
		Sportsgrounds and Courts		
	Regional	Recreation		
Sportsgrounds and Courts				
	Recreation Corridors			
Land for Community Facilities			N/A	<p>Land only for community facilities which allow public access, not restricted by membership, for purposes such as youth centres, senior citizens centre, neighbourhood centres, meeting halls, libraries, performing arts centres, museums, art galleries, community centres.</p> <p>Works associated with the clearing of land and connection to services.</p>

Attachment 2 – Methodology for Determining Final Contract Value for Trunk Infrastructure Works

In accordance with the requirements of Sections 116 & 137 of the *Planning Act 2016* and the Ministers Guidelines and Rules, the recalculation process for the establishment cost of trunk infrastructure that is works, is as follows:

1. Notice of Design with Operational Works

- (a) Upon lodgement of the development application for Operational Works, the applicant is to provide Council a formal Notice of Trunk Infrastructure Design (the **Notice of Design**), including a plan which clearly depicts the trunk infrastructure items that is the subject of the necessary trunk infrastructure condition. The plan may be in the same format as the operational works plan; however it must clearly distinguish the trunk infrastructure from any non-trunk infrastructure.

Note: The intent of the Notice of Design process is to attain early agreement as to the scope and nature of the trunk works generally described in the Development Approval.

- (b) Council will assess the Notice of Design in conjunction with the Operation Works application and will advise the applicant if Council:
 - (i) agrees; or
 - (ii) agrees with conditions, or
 - (iii) disagrees with the Applicant's Notice of Design.
- (c) Once a Design Approval is given which forms part of the Operational Works Approval and Permit, the applicant may then seek to tender the construction of the trunk works.

2. Call for Tender Notification

- (a) At the time that the applicant calls for public tenders for the trunk infrastructure works, a notice (a **Notice to Tender**) containing the following information is to be submitted to Council:
 - (i) Final detailed design documents;
 - (ii) A Bill of Quantities* for the Trunk Works (no costs required) that matches the Trunk Works identified in the Operational Works Approval including the Notice of Design.
 - (iii) Notification of any prospective tenderers that the tender documents have been sent to specifically as part of the open public tender.
 - (iv) The criteria and process for tender assessment that the Applicant and the RPEQ will undergo.

***Note:** The bill of quantities should be presented as a 'separable portion' from the rest of the non-trunk (internal) development works, and in the same format it would be presented to tenderers as part of a tender process. Providing the information in this manner will ensure Council's assessment of the trunk infrastructure design, bill of quantities and costs is seamless and expedited.

3. Tender Assessment of Trunk Works

- (a) In procuring the Trunk Works, the following costs can be included in the offset/refund value:
- (i) the cost of planning and designing the work;
 - (ii) the cost of survey and site investigation for the work;
 - (iii) the cost of relocation of services which are considered necessary to deliver the works in accordance with Council standards;
 - (iv) a cost (fixed or provisional) under a construction contract for the work;
 - (v) contract administration;
 - (vi) construction/engineering supervision;
 - (vii) a portable long service leave payment for a construction contract;
 - (viii) an insurance premium for the work;
 - (ix) Council's inspection fee for the commencement and end of the maintenance period for the work;
 - (x) the cost of an approval for the work;
 - (xi) any variations agreed to by Council as a result of agreed site directions including the superintendent of works and the Council officer.
- (b) The following is to be excluded from the offset/refund value of the trunk works:
- (i) the cost of carrying out temporary infrastructure;
 - (ii) the cost of carrying out non-trunk infrastructure;
 - (iii) the cost of the decommissioning, removal and rehabilitation of infrastructure identified in (i) and (ii) above;
 - (iv) the part of the trunk infrastructure contribution provided by Council or a person other than the person seeking the infrastructure offset;
 - (v) a cost to the extent that GST is payable and an input tax credit can be claimed for the work;
 - (vi) the cost of carrying out relocation or rehabilitation works for existing infrastructure not directly associated with the supply of trunk works.
- (c) In procuring the trunk works, the applicant is to provide to Council a Notice (**Notice of Tender Assessment**) which identifies:
- (i) the tender process conducted;
 - (ii) the tenders received including separable portions and contract values for trunk works within the bill of quantities;

- (iii) the applicant's preferred tenderer;
 - (iv) the applicant's reason(s) for the preferred tenderer in a tender evaluation report;
 - (v) the terms of the proposed work contract;
 - (vi) a plan for each infrastructure network clearly showing the extent of the works or land for which the infrastructure offset is sought.
- (d) Within 10 business days of receiving a **Notice of Tender Assessment**, Council is to provide a Notice confirming the *Initial Contract Value*, having regard to matters outlined in this section only.

4. Reconciliation of Final Contract Value

- (a) A Reconciliation of *Final Contract Value* is to occur following lodgement of the earlier of:
- (i) an application for 'On Maintenance' with Council for the Trunk Works; or
 - (ii) Lodgement of an Uncompleted Works Bond.
- (b) If the Applicant has fully completed the Trunk Works and is seeking an 'On Maintenance' certificate from Council for the Trunk Works, the Applicant is to provide to Council a **Notice of Final Contract Value**. The Notice is to include the following:
- (i) Copy of RPEQ Certificate(s) of Payment for each Progress Claim for the Trunk Works and any agreed variations;
 - (ii) A reasonable amount of evidence to support any claimed and agreed variations (e.g. consultant reports, weigh bills, meeting minutes with Council officers, design details etc.)
 - (iii) A consolidated Final Bill of Quantities in the same general format as was included in the Notice to Tender, but having regard for (i) and (ii) above.
- (c) Within five (5) business days of Council's satisfaction that:
- (i) (b)(i) and (ii) above are consistent with the Design Approval and **Notice of Tender Assessment**; and
 - (ii) 'On Maintenance' being given by Council for the Trunk Works;
- the Council is to confirm the *Final Contract Value*.
- (d) In certain circumstances, and at Council's full discretion, Council may accept a bond for Uncompleted Works prior to the Trunk Works being accepted as 'On Maintenance'. In this circumstance, the following will apply:

- (i) If the Applicant has **not fully** completed the Trunk Works and is seeking early Plan Sealing or compliance with Conditions from Council through the signing of an Uncompleted Works Deed, the Applicant is to provide a **Notice of Interim Contract Value**. The Notice is to include the following:
- A. Copy of an RPEQ Certificate of Payment for each Progress Claim for the Trunk Works and any agreed variations to the date of the calculation of remaining works for the purpose of the Uncompleted Works Bond;
 - B. A reasonable amount of evidence to support any claimed and agreed variations (e.g. consultant reports, weigh bills, meeting minutes with Council officers, design details etc.);
 - C. An RPEQ certified assessment in line with the quantities and costs of remaining works specified for the Trunk Works component in the Uncompleted Works Deed submitted to Council;
 - D. A consolidated Final Bill of Quantities in the same general format as was included in the Notice to Tender, but having regard for (a) and (b) above, and including the estimated amount in line with (c) above.
- (ii) Within 5 business days of Council's satisfaction that:
- A. (i) A to C above are consistent with the Design Approval and **Notice of Tender Assessment**; and
 - B. The acceptance of an Uncompleted Works Deed by Council for the Trunk Works;

the Council is to confirm the *Interim Contract Value*.

Attachment 3 – Methodology for Recalculating the Establishment Cost for Trunk Infrastructure Land

In accordance with the requirements of Sections 116 & 137 of the *Planning Act 2016* and the Ministers Guidelines and Rules, the recalculation process for the establishment cost of trunk infrastructure that is land, is as follows:

The Ministers Guidelines and Rules determines that the market value for land is to use the 'before and after' method of valuation.

- For land infrastructure that has been identified in the LGIP, the valuation must be undertaken to determine the market value that would have applied on the day the development application, which is the subject of the trunk infrastructure condition, first became properly made.
- For land infrastructure that has not been identified in the LGIP, the valuation must be undertaken to determine the market value that would have applied on the day the development application, which is the subject of the trunk infrastructure condition, was approved.

The following method has been adopted by Council to determine this value.

1. Land Valuation Report

- (a) Submit a notice and land valuation report to Council, undertaken by a certified practicing valuer who must act professionally as a neutral and independent expert, using the before and after method of valuation by:
 - (i) determining the value of the original land before any land is transferred to Council;
 - (ii) determining the value of the remaining land that will not be transferred to Council; and
 - (iii) subtracting the value determined for the remaining land that will not be transferred to Council from the value determined for the original land.
- (b) The valuation report must:
 - (i) Include supporting information regarding the highest and best use of the land which the valuer has relied on to form an opinion about the value;
 - (ii) Identify the area of land that is above the Q100 flood level and the area that is below the Q100 flood level;
 - (iii) Identify and consider all other real and relevant constraints including:
 - A. Vegetation protection
 - B. Ecological values including riparian buffers and corridors
 - C. Stormwater or drainage corridors
 - D. Slope
 - E. Bushfire and landslide hazards
 - F. Heritage
 - G. Airport environs

- H. Extractive resources
- I. Flooding
- J. Land use buffer requirements
- K. Tenure related constraints
- L. Restrictions such as easements, leases, licences and other dealings whether or not registered on title.

(iv) Contain relevant sales evidence and clear analysis of how those sales and any other information was relied upon in forming the valuation assessment.

2. Council Determination

- (a) Within 20 business days after receiving the notice and accompanying land valuation report, Council is to:
 - (i) Accept the Applicant's valuation; or
 - (ii) Refer the Applicant's valuation to an independent valuation expert nominated by Council to assess the following:
 - A. Whether the Applicant's valuation is consistent with the current market value;
 - B. Whether the Applicant's valuation is correctly determined using the before and after method identified above;

And give written notice to the applicant stating that it has referred the Applicant's valuation to an independent valuation expert.

- (b) Within 20 business days after the independent valuation expert has been given the Applicant's valuation, the independent valuation expert is to:
 - (i) Provide the independent valuation expert's determination in relation to the matters outlined in section 2(a)(ii); and
 - (ii) If the independent valuation expert's determination is that the Applicant's valuation is not consistent with the current market value or is not correctly determined using the before and after method identified above:
 - A. Provide the reasons for the independent valuation expert's determination; and
 - B. Provide a valuation using the before and after method of valuation identified above
- (c) Following receipt of the independent valuation expert's valuation, Council is to decide whether to accept or reject the Applicant's valuation within 10 business days.
 - (i) If Council accepts the Applicant's valuation, it must give written notice to the Applicant stating that it has agreed to the Applicant's valuation.

- (ii) If Council rejects the Applicant's valuation, it must give written notice to the Applicant stating that it has rejected the Applicant's valuation, its reasons for rejecting the Applicant's valuation, and that the independent valuation expert's valuation will be adopted as the establishment cost for land.